

# LOCAL ELECTIONS THIRD PARTY SPONSORS IN B.C.

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# Introduction

The purpose of this guide is to help third party sponsors understand their responsibilities and legal obligations under the *Local Elections Campaign Financing Act* (LECFA). This guide provides valuable information and tips for meeting the recording and disclosure requirements for transactions related to a sponsor's advertising.

The last part of the guide includes instructions for completing the required disclosure statement forms that must be filed with Elections BC after General Voting Day.

How LECFA applies to any particular case will depend on the individual circumstances and may change if there are new legislative or judicial developments. Where there is inconsistency between this guide and LECFA, LECFA will prevail.

LECFA is available on the Elections BC website (elections.bc.ca) It can also be viewed at BC Laws (bclaws.ca) or purchased from Crown Publications (crownpub.bc.ca).

# **Contact**

# Elections BC Electoral Finance

Phone toll-free: 1-800-661-8683 / TTY: 1-888-456-5448

Email: electoral.finance@elections.bc.ca

Fax: 250-387-3578

Toll-free Fax: 1-866-466-0665

Mailing Address:

PO Box 9275 Stn Prov Govt Victoria, BC V8W 9J6

elections.bc.ca



@ElectionsBC



/FlectionsBC

# **Definitions**

The following key terms have been used throughout this guide. Most of the terms are defined in the *Local Elections Campaign Financing Act* (LECFA).

Address for service	A mailing address or email address provided by an individual or organization at which notices and other communications will be accepted as served on or otherwise delivered to the individual or organization.
Anonymous contribution	A sponsorship contribution made by an eligible individual whose identity is unknown. An eligible individual cannot contribute more than \$50 anonymously.
Assent voting	Voting on a bylaw or other matter for which a local government is required or authorized to obtain the assent of the electors. Assent voting is commonly referred to as a "referendum."
Authorized principal official	An individual who makes legally binding statements and declarations on behalf of a third party sponsor. Responsibilities include ensuring a disclosure statement is filed and retaining records related to sponsorship contributions and sponsored advertising.
B.C. Chief Electoral Officer	An independent Officer of the Legislature appointed by the Lieutenant Governor on the recommendation of the Legislative Assembly. The B.C. Chief Electoral Officer is responsible for the administration of the provincial electoral process in B.C. and the campaign financing and third party advertising provisions for local elections and non-election assent voting events.
Campaign period	The period that begins on the 28th day before General Voting Day and ends at the close of voting on General Voting Day.
Candidate	In relation to candidate obligations applicable under LECFA, an individual who:  (a) intends to become a candidate in an election,  (b) is seeking or intends to seek endorsement by an elector organization for an election, or  (c) was a candidate
Directed advertising	Advertising specifically related to a candidate or elector organization by naming the candidate or elector organization or identifying the candidate by an image, likeness, voice or physical description or identifying an elector organization by their logo.
Disclosure statement	A document that discloses activities related to third party advertising. All disclosure statements must be filed with Elections BC.
Election advertising	See page 9.
Election area	The defined geographical area where the election is held.
Elections BC	A non-partisan Office of the Legislature responsible for the administration of the provincial electoral process in B.C. and the campaign financing and third party advertising provisions for local elections and non-election assent voting events.

Elector organization	An organization that endorses or intends to endorse a candidate in an election. An elector organization must be registered with Elections BC prior to endorsing candidates or conducting any financial activity, including accepting contributions or incurring election expenses. For more information see the Guide to Elector Organization Registration.
Eligible individual	An individual who is a resident of British Columbia and a Canadian citizen or a permanent resident.
Expense limit	The maximum value of advertising expenses that a sponsor may use in a campaign period.
Filing deadline	The last day (90 days after General Voting Day) a disclosure statement may be filed with Elections BC without a monetary penalty.
General Voting Day	The final voting day in a general local election, by-election or assent voting event.
Issue advertising	A form of third party advertising that is:  (a) a communication respecting an issue of public policy, including an assent voting issue, and (b) not specifically related to any candidate or elector organization.
Jurisdiction	A separate local authority in which a general local election, by-election or assent voting event is held (e.g., a municipality, school district or regional district). They are considered separate authorities even if they cover the same geographic area.
Late filing deadline	The last day (120 days after General Voting Day) on which a disclosure statement may be filed by a candidate, elector organization or advertising sponsor unless relief is granted by the Supreme Court.
Local authority	The local authority of a jurisdiction for which an election or non-election assent voting can be held.
Local election officer	An individual appointed by a local authority to conduct a general local election, by-election or non-election assent voting. Local election officers are also called chief election officers.
Market value	The lowest price charged for equivalent property or services in the market area at the relevant time.
Member	An individual or organization who is a member of an organization. It does not include persons who are exclusively financial contributors, customers, subscribers, followers or supporters.
Money	Includes cash, a negotiable instrument (cheque, money order or traveller's cheque), a payment by credit card and any form of electronic payment or funds transfer.
Non-election assent voting advertising sponsor	An individual or organization that sponsors non-election assent voting advertising or that registered as a non-election assent voting advertising sponsor.
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Permissible Ioan	A loan made by an eligible individual or savings institution to an advertising sponsor.
Placement cost	The cost of purchasing third party advertising space on the internet, including a social media site or website.
Pre-campaign period	The period which begins on the eighty-ninth day before General Voting Day for a general local election, and which ends on the twenty-ninth day before General Voting Day for the election. There is no pre-campaign period for a by-election.
Prohibited contribution or loan	A sponsorship contribution or loan that is made or accepted in contravention of LECFA. There are monetary penalties for making or accepting prohibited contributions or loans.
Required contributor information	Information that must be recorded for all sponsorship contributions:  (a) value of contribution (b) date the contribution was made (c) full name, mailing address and, if it is different, residential address of the contributor
Responsible principal official	A principal officer of an advertising sponsor who has consented to be a responsible principal official. Each third party sponsor that is an organization must have at least two individuals' consent to be responsible principal officials, one of which must be the authorized principal official.
Significant contributor	An eligible individual who makes:  (a) a sponsorship contribution having a value of \$100 or more, or  (b) multiple sponsorship contributions to the same advertising sponsor such that the total value is \$100 or more.
Sponsorship contribution	Generally, a contribution of money, or the value of goods and services provided, without compensation to a sponsor. See page 27 for more information.
Sponsorship contribution limit	The maximum value of sponsorship contributions that an eligible individual may provide.
Sponsorship information	An authorization statement that is required to be on most election advertising during the pre-campaign and campaign periods.
Supplementary report	A report that updates Elections BC of changed, added or corrected information to a disclosure statement. It includes a description of the circumstances leading to its submission.
Third party advertising	See page 9.
Third party sponsor	An individual or organization who sponsors or intends to sponsor election advertising independently from the election campaign of any candidate or elector organization.

Value of third party advertising	<ul> <li>The value of third party advertising is:</li> <li>the price paid for preparing and transmitting the advertising (including applicable taxes), or</li> <li>the market value of preparing and transmitting the advertising (including applicable taxes), if no price is paid, or if the price paid is lower than the market value</li> </ul>
Volunteer	An individual who provides services for no remuneration or material benefit, but does not include:  (a) an individual whose employer pays them for the time spent performing the services  (b) an individual who is self-employed, if they usually sell or otherwise charge for the services provided

# **Elections BC**

A non-partisan, independent Office of the Legislature, Elections BC is responsible for administering the provincial electoral process, including provincial general elections and by-elections, provincial referenda, recall and initiative petitions and initiative votes.

Elections BC is also responsible for administering campaign financing and election advertising rules under the *Local Elections Campaign Financing Act* (LECFA). This responsibility includes managing campaign financing disclosure requirements, conducting investigations, and enforcing the campaign financing and third party advertising provisions set out in LECFA. This responsibility also extends to by-elections and non-election assent voting events (also referred to as referenda) held by local election authorities outside of the general local elections cycle.

Elections BC's responsibilities under LECFA include:

- accepting, reviewing and publishing disclosure statements, annual financial reports and supplementary reports,
- assisting participants to comply with LECFA,
- registering local advertising sponsors and elector organizations, and
- undertaking investigations and audits.

# **Privacy notice**

Elections BC has the authority to collect, use, disclose and dispose of personal information under the *Local Elections Campaign Financing Act* and the *Freedom of Information and Protection of Privacy Act*. This information is used to administer provisions of the *Local Elections Campaign Financing Act*.

For information about Elections BC's privacy policies, please visit elections.bc.ca/privacy or contact:

#### **Privacy Officer**

Elections BC 1-800-661-8683

privacy@elections.bc.ca

PO Box 9275 Stn Prov Govt Victoria, BC V8W 9J6

# Elections BC: local elections campaign financing guides

This guide is for third party sponsors to assist with understanding the comprehensive rules under LECFA. Elections BC also produces the following guides available at elections.bc.ca:

- Guide to Local Elections Campaign Financing in B.C. for Candidates and their Financial Agents
- Guide to Local Elections Campaign Financing in B.C. for Elector Organizations and their Financial Agents
- Guide to Elector Organization Registration
- Elector Organization Annual Financial Report Completion Guide
- Guide for Local Non-election Assent Voting Advertising Sponsors in B.C.

# Local elections: shared roles and responsibilities

General local elections are held every four years for mayors, councillors, electoral area directors, local community commissioners, board of education trustees, park board members and commissioners, advisory council members, regional trustees and Islands Trust local trustees in British Columbia.

Local governments and boards of education also hold by-elections to fill vacancies that occur between general local elections. Non-election assent voting is conducted periodically by local governments to obtain elector assent to carry out certain council and board recommendations (such as borrowing to construct a new library or recreation centre).

The Ministry of Municipal Affairs, the Local Government Management Association, the Union of British Columbia Municipalities, the Ministry of Education and Child Care, the British Columbia School Trustees Association and Elections BC all have educational materials related to local elections.

A local election officer is the chief election officer or designated local authority officer appointed for a jurisdiction by a local government or board of education.

Local election officers are responsible for:

- receiving nomination and endorsement documents
- declaring candidates
- administering voting opportunities
- counting votes
- declaring election results

# Who does what

Area of administration	Who is responsible
Voting and ballots	Local election officers
Nomination process	Local election officers
Advertising rules	Elections BC
Campaign financing and disclosure rules	Elections BC
Registration of elector organizations and third party sponsors	Elections BC
School trustees/school board elections	Ministry of Education and Child Care
Legislation for local elections	Ministry of Municipal Affairs

# **Third Party Advertising**

The *Local Elections Campaign Financing Act* (LECFA) includes rules that third party sponsors must follow, including disclosure requirements for third party advertising and financing.

Third party advertising rules create accountability and transparency by requiring third party sponsors to record and disclose detailed information about third party advertising and financing activities. This includes sponsorship contributions and third party advertising expenses.

Individuals and organizations, other than candidates or elector organizations, that sponsor election advertising are third party sponsors.

The definition of third party advertising is broad and applies to advertising conducted by third parties during the pre-campaign period and campaign period. In general, it is any transmission of a communication to the public sponsored by someone other than a candidate or elector organization that directly or indirectly promotes or opposes a candidate or an elector organization.

In the campaign period, third party advertising includes communications that take a position an on issue associated with a candidate or elector organization.

Third party advertising is only regulated during the pre-campaign period and campaign period. Advertising conducted outside of these periods is not subject to third party advertising rules.

With the exception of sponsorship information, Elections BC does not regulate the content of third party advertising.

Third party advertising does not include:

- messages on the internet that do not, and would not normally, have a placement cost, including free social media posts, websites and videos. Examples of free messages that are not third party advertising include Facebook, Instagram and Snapchat posts, tweets, YouTube videos and websites.
- free personal or private communications (such as private letters, emails, in-person or telephone conversations, etc.)
- free media coverage (such as news stories, editorials, radio interviews, etc.)
- producing, promoting or distributing a publication if it was planned to be sold whether or not there
  was an election
- a communication by an individual or group sent directly to their members, employees or shareholders
- transmission by an individual, on a non-commercial basis, on the internet, or by telephone or text message of their personal views

#### Guide for Local Elections Third Party Sponsors in B.C.

#### **Examples**

Third party advertising	Not third party advertising
• television, radio, newspaper or magazine	personal or private communications
<ul><li>advertisements</li><li>signs, billboards, posters, bumper stickers or branded clothing or objects</li></ul>	<ul> <li>free media coverage (such as a candidate debate on a local news channel, news stories, radio interviews, etc.)</li> </ul>
<ul> <li>newsletters, brochures, mailing inserts or other advertising sent to the public</li> </ul>	a communication by an individual or group sent directly to their members, employees or
<ul> <li>ads on the internet with a placement cost</li> </ul>	shareholders
(such as pay-per-click ads, Facebook ads, promoted posts, banner ads, pop-up ads, etc.)	<ul> <li>any free communication on the internet (such as Facebook, Twitter, Instagram, Snapchat, YouTube, etc.)</li> </ul>
<ul> <li>phone calls made using an automated system (i.e., robocalls)</li> </ul>	<ul> <li>free person-to-person phone calls and text messages</li> </ul>
<ul> <li>paid canvassing in person, by telephone or</li> </ul>	<ul><li>websites or blogs</li></ul>
over the internet to attempt to influence how voters vote	<ul> <li>producing, promoting or distributing a publication if it was planned to be sold whether or not there was an election</li> </ul>

# Types of third party advertising

There are two types of third party advertising: directed advertising and issue advertising.

Directed advertising is third party advertising that identifies a candidate, includes a photo or likeness of a candidate or identifies a candidate by voice or physical description. Directed advertising also includes advertising that names an elector organization or includes a logo or likeness of a logo used by the elector organization.

#### **Example of directed advertising**

A third party sponsor sends out a brochure with the message:

"For change, vote Joe Smith for Mayor"

Issue advertising is third party advertising about an issue of public policy that a candidate or elector organization is associated with, but does not name the candidate or elector organization. It also includes advertising that takes a position on an assent voting question that is held in conjunction with an election.

#### **Example of issue advertising**

A candidate for mayor is running on the platform of building a new ice rink. A third party sponsor pays for an advertisement in a local newspaper that says:

"Vote for the new ice rink to be built"

# Pre-campaign and campaign periods

For general local elections, the pre-campaign period begins on the 89th day before General Voting Day and ends on the 29th day before General Voting Day. Rules for directed advertising are in effect during this period. There is no pre-campaign period for a by-election.

For general local elections and by-elections, the campaign period begins on the 28th day before General Voting Day and ends at the close of voting on General Voting Day. Rules for directed advertising and issue advertising are in effect during this period.

# Review process and evaluation criteria

Elections BC reviews and responds to questions about third party advertising on a case-by-case basis.

The following questions are asked when determining if something is third party advertising:

- Was the message transmitted to the public?
- Was it during the pre-campaign or campaign period?
- Did it directly or indirectly promote or oppose a candidate or elector organization, or did it take a position on an issue with which a candidate or elector organization is associated?
- If the message was transmitted over the internet, was there, or would there normally be, a placement cost?
- If the message was canvassing in person, by telephone or over the internet and there was an attempt to influence how a voter votes, was the canvasser being paid?

If the answer is "yes" for any of the above questions, the message could be third party advertising.

Indicators that advertising and activities may be third party advertising include:

- advertising that identifies candidates or elector organizations
- advertising that evaluates the performance of candidates or elector organizations
- advertising that compares the positions of candidates or elector organizations on a policy issue
- the promotion of, or opposition to, policy issues associated with a candidate or an elector organization

#### Guide for Local Elections Third Party Sponsors in B.C.

- advertising which references the election, voting and/or the date of General Voting Day
- advertising which uses language like "Your choice" or "Make your voice heard"
- advertising specifically planned to coincide with the pre-campaign or campaign period
- advertising in the form of paid canvassing in person, by telephone or over the internet to attempt to influence how voters vote
- formatting or branding a communication in a similar manner to a candidate's or elector organization's own election material
- a substantial increase in the normal volume of advertising
- a substantial increase in the number and size of public events
- advertising that promotes or opposes a particular result in assent voting during a local election

Indicators that advertising and activities may not be third party advertising include:

- advertising that does not name a candidate or elector organization or take a position on an issue supported or opposed by a candidate or an elector organization
- advertising that is consistent with previous advertising conducted by the individual or organization or advertising that has occurred historically during that particular time of year
- factual information on how to contact the individual or organization conducting the advertising

# Requesting an opinion

On request, Elections BC will review a message and provide an opinion on whether it could be third party advertising. To request an opinion, contact Elections BC toll-free by phone at 1-800-661-8683 or by email at electoral.finance@elections.bc.ca.

# Registering as a third party sponsor

An individual or organization that wants to sponsor third party advertising must register with Elections BC before doing the advertising. Any individual or organization can apply to register as a third party sponsor and is subject to the registration and financing disclosure requirements under the *Local Elections*Campaign Financing Act (LECFA).

There are monetary penalties for failing to register as a third party sponsor. See page 38 for more info.

Registered third party sponsors must be independent from the election campaigns of candidates and elector organizations. This means a third party sponsor must not conduct third party advertising on behalf of, or together with, a candidate or elector organization. A third party sponsor and a candidate or elector organization cannot coordinate their advertising campaigns.

There are monetary penalties for failing for comply with independence requirements. See page 38 for more info.

Candidates and elector organizations can be third party sponsors, but they can only conduct third party advertising that is not related to their own election campaign.

#### **Example**

A candidate running for office in Victoria may sponsor third party advertising in Prince George.

# When and how to register

To register, an application must be completed and submitted to Elections BC before conducting any third party advertising. The application form can be obtained by contacting Elections BC or found at elections.bc.ca.

An application must be fully completed and include the name and contact information of an individual or the names and contact information of an organization and its principal officials.

Third party sponsor applications require solemn declarations, which must be witnessed by a Commissioner for Taking Affidavits for British Columbia. This can be done free of charge by:

- local election officers
- Service BC Centre staff (servicebc.gov.bc.ca/locations)

• Note: not all Service BC offices provide this service. Please check their website or phone before personally attending the office to ensure this services is available at your desired location.

Steps to apply to register as a third party sponsor:

- 1. Complete the relevant application form (available at elections.bc.ca)
  - 4700 Registration Application Individual
  - 4701 Registration Application Organization
  - 4701B Registration Application Responsible Principal Officials
- **2.** Submit the form(s) to Elections BC by email, mail, fax or in person to the Elections BC office in Victoria. If the application is approved, Elections BC will confirm registration with the sponsor.
- **3.** If the application is not approved, or if more information is required, Elections BC will contact the applicant, explain the reasons for refusal and provide an opportunity to supply the additional information for a reconsideration of the decision.

Registration as a third party sponsor is only valid for one election. Third party sponsors will need to reregister with Elections BC if they wish to sponsor third party advertising in a future election.

# **Updating registration information**

Registered third party sponsors must keep their registration information current by advising Elections BC if any of their information changes (i.e., a change in contact information or responsible principal officials).

Steps to update third party sponsor registration information:

- 1. Complete the applicable update form (available at elections.bc.ca)
  - 4702 Registration Update Individual
  - 4703 Registration Update Organization
  - 4703B Registration Update Responsible Principal Officials
- 2. Submit the form(s) to Elections BC by email, mail, fax or in person to the Elections BC office in Victoria.
- **3.** If the update form is complete, Elections BC will update the information without contacting the sponsor.
- **4.** If more information is required to process the registration update, Elections BC will make contact and explain what is required.

# Determining the sponsor of third party advertising

Generally, the sponsor of third party advertising is the individual or organization that pays for the advertising. If two or more third party sponsors sponsor advertising together, they are co-sponsors.

#### **Example**

Amanda and Jeremy are both registered third party sponsors that decide to create a shared brochure. Amanda designs and prints the brochure for both sponsors to distribute.

#### Who is the sponsor of the advertising?

Amanda and Jeremy are co-sponsors of the advertising.

The third party sponsor is still the sponsor even if the advertising is provided to the sponsor as a sponsorship contribution or another individual or organization conducts advertising on behalf of the sponsor.

#### **Example**

A local parents' group meets with XYZ Organization and they decide, with XYZ's consent, that the parents' group will create brochures on their behalf and distribute them door-to-door during the campaign period.

#### Who is the sponsor of the advertising?

XYZ Organization is the sponsor. The local parents' group is working on behalf of XYZ to create and distribute the brochures. The cost of preparing and printing the brochure is an advertising expense of XYZ Organization. Because only eligible individuals may make a sponsorship contribution to a third party sponsor, the parents' group cannot pay for the brochures. XYZ Organization must pay for or reimburse the cost of the advertising.

# Sponsorship information on third party advertising

Sponsorship information, also known as an authorization statement, is required on most third party advertising and must include:

- the name of the sponsor,
- the words "authorized by" in front of the sponsor's name,
- that the sponsor is registered under LECFA, and
- a B.C. phone number, or B.C. mailing address or email address at which the sponsor can be contacted

Although there are no size requirements for the sponsorship information, it must be clear and readable.

Sponsorship information must be on the third party advertising itself and must be in English or understandable to readers of English. If the advertising is in another language, the sponsorship information must also be in that language or understandable to readers of that language.

If a person is paid to canvass voters, either in person, by telephone or over the internet, the canvasser must provide voters with the required sponsorship information.

There are monetary penalties for failing to include sponsorship information. See page 39 for more information.

If the advertising is co-sponsored by two or more third party sponsors, the sponsorship information for each sponsor must be on the advertising.

#### Example 1

#### Individual

Authorized by John Smith, registered sponsor under LECFA, 604-123-4567

#### **Example 2**

#### **Organization**

Authorized by XYZ Company, registered sponsor under LECFA, xyz@company.ca

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#### Example 3

#### Individual – another language

जॉन स्मिथ LECFA तहत पंजीकृत प्रायोजक द्वारा अधिकृत 604-123-4567

Authorized by John Smith, registered sponsor under LECFA, 604-123-4567

#### **Example 4**

#### Multiple Sponsors

Authorized by ABC Company, registered sponsor under LECFA, 250-123-4567 and ABC Trade Union, registered sponsor under LECFA, 250-123-8910

# Third party advertising exempt from sponsorship information

Certain types of third party advertising do not require sponsorship information:

- clothing
- novelty items (such as buttons, badges, pins, stickers, bumper stickers, wristbands)
- small items of nominal value that are intended for personal use (such as pens, mugs, magnets, key chains, notepads, business cards)

# Sponsorship information for advertising on the internet

For internet advertising that has or would normally have a placement cost, the sponsorship information does not need to be on the ad if there is a link that takes the viewer to the website, landing page or profile page that contains it.

# How to calculate the value of third party advertising

The value of third party advertising is an advertising expense and is the price paid for preparing and transmitting the advertising.

Since only eligible individuals may make sponsorship contributions, advertising suppliers, such as newspapers and sign printers, must not give preferential discounts to third party sponsors.

The value of third party advertising includes all property and services used in preparing and transmitting the advertising to the public (such as materials, transmission fees, design services, taxes, etc).

#### **Example**

A third party sponsor pays an agency \$500 to produce a radio advertisement and then pays a radio station \$150 per play. The ad is played 20 times during the campaign period.

#### What is the value of this advertising?

The production cost plus the cost per play multiplied by the number of times played:  $$500 + $3,000 ($150 \times 20 \text{ plays}) = $3,500.$ 

Individuals who are sponsors do not have to value their own services used to prepare or transmit third party advertising. However, they must include any property consumed in producing or transmitting the advertising, such as paper, wood, paint and gasoline. Property not consumed, such as a vehicle or a computer, is not included in the value of the advertising.

#### **Example**

An individual sponsor prepares a brochure on their own computer and makes 500 copies at a local print shop for \$0.25 per copy. The sponsor delivers the brochures using their own car to 500 different homes within the community. The sponsor uses \$20 worth of gas to deliver the brochures.

#### What is the value of this advertising including all applicable taxes?

500 brochures x \$0.25 printing =  $$125 \times a$  tax rate of 12% = \$140 + \$20 gas (tax already included) = \$160 total value.

# Valuing staff, volunteer and outside services

A volunteer's services do not need to be valued or included in the value of third party advertising.

The value of services used to prepare and transmit third party advertising must be included in the value of third party advertising if:

- the services are purchased or received from an outside vendor
- the services are performed by employees of an organization that is a third party sponsor, or
- the services are provided by a self-employed individual that normally charges for the service

#### **Example**

A third party sponsor has a paid staff member prepare an advertising message that is third party advertising.

Does the sponsor include the value of the staff member's services in the value of the third party advertising? Yes. The staff member's services are included in the value of the advertising. Since the staff member is paid to perform these services, their wages are included in the value of the advertising.

The value of any property owned by a volunteer that is consumed in producing or transmitting third party advertising, such as paper, wood, paint and gasoline must be included in the value of third party advertising. Property of a volunteer that is not consumed in producing or transmitting advertising, such as a vehicle or a computer, is not included in the value of the advertising.

#### **Example**

A volunteer uses their own vehicle to drive around the community and place third party advertising signs. The volunteer uses \$10 of gas to do this.

#### What does the sponsor need to include in the value of third party advertising?

The sponsor must include the full value of the signs and the \$10 of gas that the volunteer used to place the signs.

# Prorating and apportioning third party advertising

The value of third party advertising can be prorated or apportioned according to the following principles:

• The full production cost of the advertising must be included in the value. This applies to all third party advertising even if the advertising is used for other purposes before the pre-campaign or campaign periods or will continue to be used after the election.

#### Guide for Local Elections Third Party Sponsors in B.C.

- For transmission costs, include only the portion related to transmission during the pre-campaign period or campaign period.
- For third party advertising that is co-sponsored by two or more registered third party sponsors, each sponsor must report the amount that they paid and the total value of the shared advertising.

#### **Example**

Two third party sponsors jointly rent a billboard for one year at a rate of \$1,000 per month (\$12,000 total). The cost of producing the billboard advertisement is \$2,000. The billboard meets the definition of third party advertising, and it remains on display through the pre-campaign and campaign periods.

#### What is the value of the third party advertising?

Since the pre-campaign and campaign periods are a total of 90 days, including General Voting Day, 90 days' worth of transmission costs must be included along with the full production value of the billboard advertisement. The total value of the third party advertising must be fully reported by both sponsors.

#### Total value of third party advertising:

 $2,000 + [12,000 \div 365 \text{ days} \times 90 \text{ days}] = 4,958.90 \text{ each}$ 

# Third party advertising expense limits

There are two expense limits for third party advertising that apply during the campaign period: a **directed advertising** expense limit and a **cumulative advertising** expense limit. There is no expense limit for third party advertising in the pre-campaign period.

The directed advertising expense limit is the limit that applies to directed advertising. The cumulative advertising expense limit applies to the total amount of advertising conducted by a third party sponsor, including both directed and issue advertising.

Directed advertising limits are specific to an election area and apply to advertising for or against candidates and/or elector organizations. These limits vary by election area.

The cumulative advertising limit applies to the combined directed and issue advertising done by a third party sponsor in all election areas across the province. The total value of election advertising cannot exceed this limit.

The Ministry of Municipal Affairs, the Ministry of Education and Child Care and the Ministry of Indigenous Relations and Reconciliation calculate campaign period expense limits for third party sponsors.

All third party sponsors are subject to these expense limits, which are based on the population of the election area.

#### An election area is the geographical area where the election is held.

Elections BC will publish the expense limits no later than May 31 in the year of general local elections.

For by-elections, the expense limits for the most recent general local elections apply.

If a third party sponsor exceeds their expense limit:

- monetary penalties will apply
- disqualification penalties will apply
- they commit an offence

Expense limits for third party advertising can be found at <u>elections.bc.ca</u>.

#### **Example**

Mark registers as a third party sponsor to promote candidates for mayor and board of education trustee. Mark needs to determine the applicable expense limits. On the Elections BC website at elections.bc.ca, Mark finds the relevant election areas and determines that the expense limits for directed advertising for mayor is \$2,000 and for board of education trustees is \$1,200. The cumulative advertising limit is \$150,000.

If he spends the maximum on directed election advertising (\$2,000 + \$1,200) he still has a cumulative limit of \$146,800 he can spend on issue advertising (\$150,000 - \$2,000 - \$1,200).

#### **Attribution rules**

There are specific attribution rules for third party sponsors that conduct directed advertising. In order to meet the disclosure requirements, sponsors are encouraged to record as much information as possible about each directed advertising expense, including:

- the total value of the expense,
- which election area(s) the advertising relates to, and
- how much time or space in the ad is attributed to each candidate or elector organization.

Third party sponsors are encouraged to contact Elections BC for clarity on how to attribute third party advertising expenses.

For directed third party advertising in relation to a single election area, the total value of the expense must be attributed to the expense limit for that election area.

For directed third party advertising in relation to multiple election areas, the expense must be attributed using the following rules.

For directed advertising that relates to multiple candidates, or candidates and elector organizations, sponsors must attribute the value of the advertising to each applicable election area's expense limit based on the amount of time and space related to each election area.

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#### **Example**

Scott conducts directed advertising to promote the candidates endorsed by ABC Elector Organization for both city council in Election Area A and the local board of education in Election Area B. Scott's advertising has a total value of \$2,000 and provides equal space for each election area.

#### How must Scott attribute the advertising expense to each election area?

Scott must attribute \$1,000 to the expense limit for each election area because the advertising space related to each election area was the same.

For directed advertising that relates to elector organizations and is not related to candidates, sponsors must divide the total value of each advertising expense by the number of election areas it is related to. This value must be applied to each election area's expense limit.

#### **Example**

Mildred conducts directed advertising to oppose ABC Elector Organization, which is endorsing candidates in Election Area A and Election Area B. The advertising has a total value of \$1,500.

#### How must Mildred attribute the expense to each election area?

Mildred must attribute \$750 to each election by dividing the total value of the ad by the number of election areas it relates to (\$1,500 total value divided by 2 election areas = \$750).

Third party sponsors may also share advertising with other registered sponsors, but the total value of the advertising is still subject to the same limit (i.e., they do not each get a separate limit).

Each third party sponsor must report the amount they paid for the shared advertising.

# **Advertising restrictions**

# Where and when election signs may be placed

Elections BC does not regulate where and when signs may be placed. However, local governments have the authority to regulate the size, placement, maintenance and removal of signs and other forms of public advertising. Contact your local government for more information about election sign bylaws in your area.

The Ministry of Transportation and Infrastructure regulates sign placement on provincial highways. Please refer to the Ministry's policy at: www.gov.bc.ca/electionsigns.

Important safety note: placing election signs by digging or driving stakes into the ground can pose a safety hazard to sign installers and to underground infrastructure (such as gas lines and other utilities). Before placing election signs, you may wish to contact BC One Call at 1-800-474-6886 or see the website at: https://www.bc1c.ca/ to determine if there are risks in your area. This service is free of charge and is not associated with Elections BC.

# Authority to remove third party advertising

If third party advertising does not include the required sponsorship information, or is conducted by an unregistered third party sponsor, Elections BC may require that the advertising be:

- corrected
- discontinued
- covered
- obscured
- removed
- destroyed

# Campaigning restrictions on General Voting Day

An individual or organization must not transmit third party advertising to the public on General Voting Day (GVD), except:

- advertising on the internet as long as the advertising was transmitted to the public before GVD and was not changed before the close of voting. For example, if advertising must be purchased on a monthly basis and GVD is included in that purchase and cannot be removed, then the advertising will be permitted. It is not permitted to schedule advertising for GVD, such as paid Facebook posts.
- advertising by means of signs, posters or banners
- distributing pamphlets
- advertising on the internet that is for the sole purpose of encouraging voters to vote

Permitted on General Voting Day	Not permitted on General Voting Day
<ul> <li>using free social media</li> </ul>	<ul><li>scheduling paid ads on the internet,</li></ul>
<ul> <li>person-to-person interactions, such as phone calls, emails, text messages, etc.</li> </ul>	including paid social media posts on Facebook, Twitter, Instagram, etc.
<ul> <li>placing signs or distributing brochures outside of 100 metres from a voting place</li> </ul>	<ul> <li>automated voice calls (robocalls) and automated text messages</li> </ul>
<ul> <li>third party advertising on the internet as long as the advertising was not changed on GVD</li> </ul>	<ul> <li>placing signs or distributing brochures within 100 metres of a voting place</li> </ul>
or is solely to encourage voters to vote	<ul> <li>television, radio or newspaper ads</li> </ul>
<ul> <li>campaign meetings or rallies outside of 100 metres from a voting place</li> </ul>	<ul> <li>paid canvassing in person, by telephone or over the internet to attempt to influence how voters vote</li> </ul>

Third party advertising is never permitted within 100 metres of a voting place while voting is being conducted.

For more information about the 100 metre rules, please contact your local authority.

# Collecting information from an advertiser

For the purpose of administering compliance with LECFA, the B.C. Chief Electoral Officer may collect from an advertiser the following information in relation to third party advertising that has been transmitted to the public:

- the name of the individual or organization that sponsored the advertising
- the name of the individual or organization that transmitted or arranged to have transmitted the advertising
- the date the advertising was ordered or requested
- the amounts and dates of payments, if any
- the dates on which the advertising was transmitted
- the actual or intended geographic distribution or availability of the advertising
- any other information prescribed by regulation

An advertiser is an individual or organization that has transmitted or arranged to have transmitted third party advertising to the public by any means during the past five years, or as defined by regulation.

# **Sponsorship contributions**

A sponsorship contribution is the value of any money, property or services provided without compensation to a third party sponsor to be used for third party advertising. A sponsorship contribution can be made at any time.

A sponsorship contribution can be a donation of money or goods, advance, deposit or discount. Sponsorship contributions of money can be made by cash, cheque, credit card or electronic funds transfer.

# Who can make sponsorship contributions

Sponsorship contributions can only be made by eligible individuals and cannot be made by organizations or any other individuals.

An eligible individual is:

- a resident of British Columbia, and
- a Canadian citizen or a permanent resident.

# Sponsorship contribution limits

Eligible individuals are subject to a limit for sponsorship contributions made to each third party sponsor during a calendar year. This limit includes any loans made by an eligible individual to a third party sponsor. The sponsorship contribution limit for each calendar year can be viewed on the Elections BC website at elections.bc.ca.

Sponsorship contribution limits are adjusted either by regulation or by changes to the consumer price index (CPI). Adjusted amounts will be published on the Elections BC website and in the *B.C. Gazette*.

If a contributor has exceeded the contribution limit, the amount is a prohibited contribution. There are significant monetary penalties for exceeding a contribution limit.

# Making and accepting sponsorship contributions

The following are rules for making and accepting sponsorship contributions:

- Only eligible individuals may make sponsorship contributions and third party sponsors may only accept contributions from eligible individuals.
- When accepting a sponsorship contribution, the third party sponsor must record the value, the date the contribution was made and the required contributor information, including their residential address.

#### Guide for Local Elections Third Party Sponsors in B.C.

- Contributors must provide information so that third party sponsors can meet their legal disclosure requirements.
- Donated (in-kind) property or services must be assigned a market value, recorded and disclosed in the same way as contributions of money.

Crowdfunding, or crowdsourcing, for sponsorship contributions through the internet is also permitted. The crowdfunding system must require the contributor to provide the value, the date the contribution was made and the required contributor information so the sponsor can record it. Anonymous contributions cannot be collected over the internet.

Foreign currency and cryptocurrency contributions must be valued at the market rate at the time and date of the contribution and are subject to the same contribution rules as any other contribution.

#### **Anonymous sponsorship contributions**

Anonymous contributions of **\$50 or less** are allowed. However, an eligible individual can only give a total of \$50 in anonymous contributions to a single third party sponsor. The sponsor must record the value and date of the contribution and how it was received.

An anonymous contribution of more than \$50 is prohibited. It is also prohibited to accept multiple anonymous contributions from the same eligible individual totalling more than \$50.

An anonymous contribution must be truly anonymous. This means that the sponsor does not know who made the contribution. It is not permissible for a contributor to ask that their contribution be anonymous. Anonymous contributions cannot be collected by crowdfunding or crowdsourcing over the internet.

#### **Example**

A third party sponsor is hosting a social function and asks Maya, a volunteer for the sponsor, to monitor a donation jar at the entrance. Maya observes that eight people make anonymous contributions totalling \$112, and no one donates more than \$50.

#### Are these anonymous contributions permissible?

Yes. They are permissible because no one has donated more than \$50.

# **Discounted property or services**

If property or services are provided by an eligible individual to the sponsor at less than market value, the eligible individual is making a sponsorship contribution. The sponsorship contribution is the difference between the price paid and the market value.

Market value is the lowest price charged for an equivalent amount of property or services in the market area at the time.

# **Donated property or services**

Donated property or services, also called in-kind contributions, may only be given by eligible individuals and must be recorded as a sponsorship contribution. The value of an in-kind sponsorship contribution is its market value. A sponsor can find the fair market value by obtaining a current quote from a vendor for the same property or services. The quote will be kept as a part of the financial records.

#### **Example**

Deanne donates wood for signs to a third party sponsor. The value of the wood is \$500. Deanne is making a sponsorship contribution as an eligible individual.

#### What is the value of the contribution?

The value of the sponsorship contribution is \$500.

# Required contributor information and other recording requirements for sponsorship contributions

Third party sponsors must keep accurate and detailed records of all financial transactions. Detailed records will make completing the disclosure statements easier.

Sponsors must record the following for each sponsorship contribution:

- the full name and residential address of the contributor (and mailing address, if it is different)
- the value of the sponsorship contribution
- the date the sponsorship contribution was made

A residential address is the eligible individual's home address. Mailing addresses such as a PO box, work address or commercial address do not meet the recording requirements.

#### Guide for Local Elections Third Party Sponsors in B.C.

A contribution must come from a single eligible individual. If a contribution appears to come from multiple eligible individuals, the sponsor must determine which contributor made the donation and record that information.

#### **Example**

Josie, a third party sponsor, receives a contribution by cheque from Sam and Pat Smith for \$300. Josie must determine which eligible individual made the contribution.

#### Scenario 1

Josie contacts Sam and Pat and asks which name should be recorded as the contributor. Sam tells Josie that the contribution was intended to come from both of them. Josie records a contribution of \$150 each from Sam Smith and Pat Smith.

#### Scenario 2

Sam tells Josie that the contribution was from Pat only. Josie records a \$300 contribution from Pat Smith.

# Significant contributors

Significant contributors are eligible individuals who make sponsorship contributions of **\$100 or more** to the same third party sponsor. The contributions could be either a single donation of \$100 or more, or multiple donations that total \$100 or more. This includes in-kind contributions.

Information about significant contributors must be disclosed in the third party sponsor's disclosure statement. This includes:

- full name and residential address of contributor
- value of contribution
- date of contribution

Elections BC will remove residential addresses of contributors before publishing disclosure statements.

#### Example 1

On September 1, Raj, a third party sponsor, receives a \$50 contribution from his uncle, who is an eligible individual. It is the first contribution his uncle has made.

#### *Is the uncle a significant contributor?*

No. The value is less than \$100.

#### **Example 2**

On September 23, Raj's uncle gives Raj a \$75 contribution.

#### Is the uncle now a significant contributor?

Yes. The total contributions from him are now \$100 or more (\$50 + \$75 = \$125).

#### **Prohibited contributions**

It is an offence to make or knowingly accept a prohibited contribution. If a third party sponsor becomes aware that a contribution is prohibited, they must return the contribution, or an amount equal to its value, within 30 days.

If the contribution cannot be returned (such as an anonymous contribution over \$50) the sponsor must send it to Elections BC.

#### Example 1

A third party sponsor receives an anonymous contribution of \$75 in an envelope. The sponsor keeps \$50 and sends the remaining \$25 to Elections BC.

#### Is this permissible?

No. All of the \$75 must be sent to Elections BC because it is an anonymous contribution over \$50.

#### Example 2

Carrie, an eligible individual, has already contributed the maximum annual amount to a third party sponsor during the calendar year when she makes another contribution of \$300.

#### Is this permissible?

No. The third party sponsor must return the \$300 to Carrie because it is a prohibited contribution.

There are monetary penalties for making, accepting or failing to return prohibited contributions. See page 38 for more information.

#### Indirect contributions

Indirect sponsorship contributions are not allowed. This means that someone cannot give money or other property or services to a person for that person to make a sponsorship contribution.

Making a sponsorship contribution with someone else's money, property or services is also prohibited.

#### Loans or debts

Any loan or debt in relation to third party advertising that remains unpaid for six months after it becomes due converts to a sponsorship contribution unless the creditor has started legal proceedings to recover it. Creditors keep their rights to collect the loan or debt past the six month period even if no action to collect is taken.

Prohibited contribution rules apply to loans or debts that become sponsorship contributions from organizations.

If a loan or debt becomes a sponsorship contribution after the disclosure statement is filed with Elections BC, the sponsor must file a supplementary report. See page 35 for information on supplementary reports.

#### **Permissible loans**

Third party sponsors may receive loans from eligible individuals and savings institutions for third party advertising. Loans from savings institutions must not have an interest rate that is lower than the prime rate of the government's principal banker.

Sponsors must record the following for each loan received:

- if the loan is received from an eligible individual, the full name and residential address of the lender
- if the loan is received from a savings institution, the name of the savings institution
- amount of the loan
- date the loan was made
- due date of the loan
- interest rate of the loan
- if the loan is received from a savings institution, the prime rate of interest at the time the loan is made

If a sponsor becomes aware that a loan has been accepted in contravention of LECFA, they must return the loan or pay the lender an amount equal to the loan within 30 days.

# **Disclosure statements**

Third party sponsors are responsible for filing disclosure statements with Elections BC. A disclosure statement includes information on all sponsorship contributions and third party advertising expenses. A disclosure statement must be filed for every third party sponsor. All disclosure statements must be completed on Elections BC forms.

#### Who must file

Third party sponsors that have less than \$500 of advertising expenses only have to file the cover page of the disclosure statement.

Third party sponsors that have advertising expenses of \$500 or more must include all other applicable forms in the disclosure statement.

If the third party sponsor is an organization, the responsible principal officials have a responsibility to ensure that the disclosure statement is filed.

To ensure your report is received by Elections BC before the deadline, you may deliver it by:

- **Email (preferred)**: forms may be filled out online and an electronic signature is acceptable. Fillable forms can be found here and should be sent to electoral finance@elections.bc.ca.
- **Fax:** our toll-free fax number is 1-866-466-0665
- Mail: a postmark is not acceptable as proof of delivery by the deadline, so ensure you mail the report well before the deadline: PO Box 9275 Stn Prov Govt, Victoria, BC V8W 9J6.
- Courier: ensure that you submit the report early enough for it to be received by the deadline: Suite 100 1112 Fort Street, Victoria, BC V8V 3K8
- Personally deliver the report: to a Service BC office or Elections BC: Suite 100 1112 Fort Street, Victoria, BC V8V 3K8, Monday to Friday, 8:30 a.m. to 4:30 p.m. PST (Closed weekends and statutory holidays.)

**Note:** not all Service BC offices will accept this report. Please check their website before personally attending the office to ensure this service is available: <a href="mailto:servicebc.gov.bc.ca/locations">servicebc.gov.bc.ca/locations</a>.

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# Filing deadline

The filing deadline for disclosure statements is 4:30 p.m. (Pacific time), 90 days after General Voting Day.

The disclosure statement must be received and accepted by Elections BC by the filing deadline. A postmark is not acceptable as proof of delivery.

Disclosure statements filed by the filing deadline are accepted as long as the disclosure requirements are met. If a disclosure statement requires additional information before it can be accepted, Elections BC will contact the sponsor to give them an opportunity to make the required corrections. If a sponsor does not meet the 90 day deadline, they may file the disclosure statement under the late filing provisions discussed below.

The B.C. Chief Electoral Officer may grant extensions to the filing deadline in extraordinary circumstances. Requests for extensions must be made in writing to the B.C. Chief Electoral Officer before the 90 day filing deadline.

# Late filing deadline

The late filing deadline is 4:30 p.m. (Pacific time), 120 days after General Voting Day (GVD). Disclosure statements submitted between 91 and 120 days after GVD must include a \$500 late filing fee.

It is an offence to not file a disclosure statement by the late filing deadline. There are significant penalties for committing offences.

# Supplementary reports

If Elections BC advises a third party sponsor that a supplementary report is required, it must be submitted within 30 days of the notification.

A supplementary report must also be filed if a sponsor becomes aware that information previously disclosed has changed or does not completely and accurately disclose the information required.

A supplementary report must:

- provide details about the addition, change or correction to the original disclosure statement
- include a description of the circumstances that led to filing the supplementary report
- be in a form approved by Elections BC

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# Requirement for retaining records

Third party advertising records must be retained in British Columbia until five years after General Voting Day. These records must include:

- copies of the disclosure statement forms
- records of contributions and required contributor information
- deposit slips
- expense receipts
- cheque registers
- transaction slips
- all other records related to sponsorship contributions and third party advertising

Sponsors must keep all records and other material related to the disclosure statement until all disclosure requirements have been fulfilled. If the sponsor is an organization, the authorized principal official becomes responsible for retaining records and materials after the disclosure requirements are met.

## **Public information**

Disclosure statements are made available on the Elections BC website after the filing deadline. They may also be viewed at the Elections BC office in Victoria. All residential addresses of significant contributors will be obscured prior to publication.

# Penalties, offences and court order for relief

Elections BC works closely with participants to help them understand and comply with the local elections third party advertising rules and regulations.

# Third party sponsor penalties and offences

Failing to comply with the third party advertising rules in the *Local Elections Campaign Financing Act* (LECFA) may lead to significant penalties, including committing an offence for more serious matters of non-compliance.

There are also administrative penalties imposed by the B.C. Chief Electoral Officer for failing to comply with the third party advertising rules. Administrative penalties include monetary penalties and disqualification.

A list of disqualified candidates and advertising sponsors is available on the Elections BC website and at the Elections BC office in Victoria.

# Failing to file a disclosure statement

Third party sponsors who fail to file a disclosure statement or supplementary report are disqualified from sponsoring third party or non-election assent voting advertising and prohibited from accepting sponsorship contributions until after the next general local elections. However, sponsors may still accept sponsorship contributions for the purpose of paying debts in relation to the election to which the penalty applies.

It is also an offence to fail to file a disclosure statement or supplementary report. If the sponsor is an individual, they are liable to a fine of up to \$10,000 and/or imprisonment for up to two years. If the sponsor is an organization, they are liable to a fine of up to \$20,000.

# **Exceeding the expense limit**

Third party sponsors who exceed their expense limit must pay monetary penalties. Sponsors that are individuals must pay a penalty of twice the amount by which they exceeded the limit. Sponsors that are organizations must pay a penalty of five times the amount by which they exceeded the limit.

#### Monetary penalties are made payable to the Minister of Finance.

It is also an offence to exceed an expense limit. If the sponsor is an individual, they are liable to a fine of up to \$5,000 and/or imprisonment for up to one year. If the sponsor is an organization, they are liable to a fine of up to \$10,000.

# Failing to register as a third party sponsor

If the B.C. Chief Electoral Officer makes the determination that an individual or organization sponsored third party advertising without being registered with Elections BC, the B.C. Chief Electoral Officer must notify the individual or organization of non-compliance within seven days of making the determination, and the related penalty.

An individual that sponsors third party advertising without being registered with Elections BC is liable to pay a monetary penalty of up to \$5,000, as determined by the B.C. Chief Electoral Officer.

An organization that sponsors third party advertising without being registered with Elections BC is liable to pay a monetary penalty of up to \$10,000, as determined by the B.C. Chief Electoral Officer.

An application to the Supreme Court for relief from the financial penalty must be made within 30 days after receiving notification from Elections BC of the non-compliance and related penalty.

# Failing to comply with independence requirements

If the B.C. Chief Electoral Officer makes the determination that an individual or organization has failed to comply with the independence requirements for third party sponsors, the B.C. Chief Electoral Officer must notify the individual or organization of non-compliance within seven days of making the determination, and the related penalty.

An individual that has failed to comply with the independence requirements for third party sponsors is liable to pay a monetary penalty of up to \$5,000, as determined by the B.C. Chief Electoral Officer.

An organization that has failed to comply with the independence requirements for third party sponsors is liable to pay a monetary penalty of up to \$10,000, as determined by the B.C. Chief Electoral Officer.

An application to the Supreme Court for relief from the financial penalty must be made within 30 days after receiving notification from Elections BC of the non-compliance and related penalty.

# Making or accepting prohibited sponsorship contributions

If the B.C. Chief Electoral Officer makes the determination that a third party sponsor accepted a sponsorship contribution that is not in compliance with LECFA, the B.C. Chief Electoral Officer must notify the individual or organization of non-compliance within seven days of making the determination, and the related penalty. This includes:

- Contributions from ineligible sources (e.g., from organizations or individuals who are not eligible individuals)
- Contributions that exceed the contribution limit

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- Contributions that have not been properly recorded in order to allow compliance with LECFA
- Indirect contributions
- Anonymous contributions of more than \$50

An individual or organization that makes or accepts a prohibited sponsorship contribution is liable to pay a monetary penalty of up to double the amount of the prohibited contribution, as determined by the B.C. Chief Electoral Officer.

An application to the Supreme Court for relief from the financial penalty must be made within 30 days after receiving notification from Elections BC of the non-compliance and related penalty.

# Failing to return prohibited sponsorship contributions

If the B.C. Chief Electoral Officer makes the determination that a third party sponsor has failed to properly handle a prohibited contribution that was made or accepted in contravention of LECFA, the B.C. Chief Electoral Officer must notify the sponsor of non-compliance within seven days of making the determination, and the related penalty.

A third party sponsor that does not properly return or remit a prohibited contribution is liable to pay a monetary penalty of up to double the amount of the prohibited contribution, as determined by the B.C. Chief Electoral Officer.

An application to the Supreme Court for relief from the financial penalty must be made within 30 days after receiving notification from Elections BC of the non-compliance and related penalty.

# Failing to include sponsorship information on election advertising

If the B.C. Chief Electoral Officer makes the determination that a candidate, registered elector organization or third party sponsor failed to include sponsorship information, also known as an authorization statement, on election advertising when required to under LECFA, the B.C. Chief Electoral Officer must notify the individual or organization of non-compliance within seven days of making the determination, and the related penalty.

An individual that does not include sponsorship information on election advertising when required is liable to pay a monetary penalty of up to \$5,000, as determined by the B.C. Chief Electoral Officer.

An organization that does not include sponsorship information on election advertising when required is liable to pay a monetary penalty of up to \$10,000, as determined by the B.C. Chief Electoral Officer.

An application to the Supreme Court for relief from the financial penalty must be made within 30 days after receiving notification from Elections BC of the non-compliance and related penalty.

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# Providing false or misleading information

Providing false or misleading information or making false or misleading statements under LECFA is an offence. Individuals who commit such an offence are liable to a fine of up to \$10,000 and/or imprisonment for up to two years. Organizations that commit such an offence are liable to a fine of up to \$20,000.

Third party sponsors who are convicted of an offence for providing false or misleading information are disqualified from sponsoring third party or non-election assent voting advertising and prohibited from accepting sponsorship contributions until after the next general local elections. However, sponsors may still accept sponsorship contributions for the purpose of paying debts in relation to the election to which the penalty applies.

## **Court orders for relief**

Third party sponsors or responsible principal officials can apply to the Supreme Court for a court order for relief from disclosure requirements and expense limit penalties. These applications must be made before the late filing deadline.

Sponsors applying for court relief may want to consult independent legal counsel about the court process.

For details and timelines on filing for court relief, see sections 66-72 of the *Local Elections Campaign Financing Act*.

# Disclosure statement completion instructions

#### General instructions for all forms

The disclosure statement forms are available online at elections.bc.ca.

The following are some general instructions when completing all forms:

- Submit all relevant forms. Forms not relevant to the sponsor do not need to be filed. If there is doubt whether a form should be filed, contact Elections BC.
- Complete the forms online or by hand. Type or print neatly in ink. The reports will be available
  publicly for viewing in our office and on our Financial Reports and Political Contributions filing
  system.
- Enter dates as YYYY/MM/DD e.g., for October 15, 2022, enter 2022/10/15
- Number the pages of forms that have more than one page using the boxes in the top right corner of the forms e.g. page 1 of 2, page 2 of 2, etc.
- Complete the detailed forms first and then carry forward the totals to the summary forms.
- Enter the name of the sponsor on every form.
- Keep a copy of the report for your records. You may need to use the information for filing amendments or responding to questions from Elections BC. Financial records must be kept in B.C. for 5 years after the compliance deadline for filing the disclosure statement or supplementary report to which the records and material relate.

**Note:** It is acceptable to round cents to the nearest dollar. For example, \$23.65 could be entered as \$24 and \$15.34 as \$15.

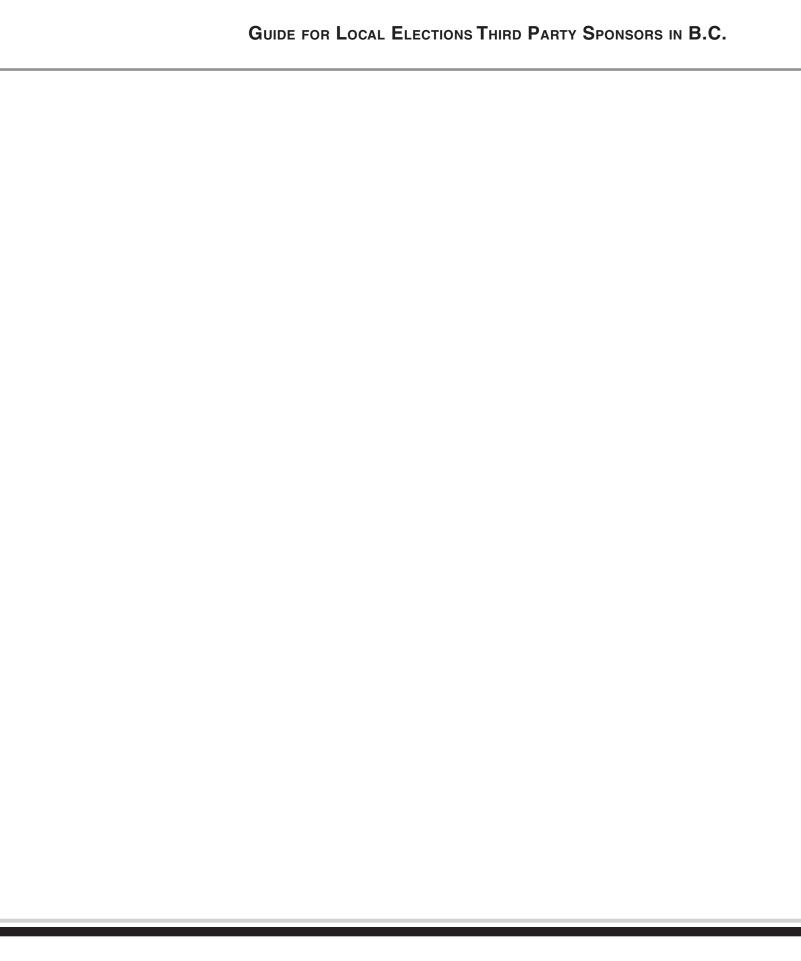
# **Submitting the Disclosure Statement**

The campaign financing disclosure statement must be received by Elections BC before 4:30 p.m., Pacific time, on the filing deadline, 90 days from General Voting Day. The cover page (form 4500) must be signed by the sponsor if they are an individual, or by the authorized principal official if the sponsor is an organization, in order for the report to be accepted as filed.

To ensure your report is received by Elections BC before the deadline, you may deliver it by:

- **Email (preferred):** forms may be filled out online and an electronic signature is acceptable. Fillable forms can be found here and should be sent to electoral.finance@elections.bc.ca.
- **Fax:** our toll-free fax number is 1-866-466-0665
- **Mail:** a postmark is not acceptable as proof of delivery by the deadline, so ensure you mail the report well before the deadline: PO Box 9275 Stn Prov Govt, Victoria, BC V8W 9J6.
- Courier: ensure that you submit the report early enough for it to be received by the deadline: Suite 100 1112 Fort Street, Victoria, BC V8V 3K8
- Personally deliver the report: to a Service BC office or Elections BC: Suite 100 1112 Fort Street, Victoria, BC V8V 3K8, Monday to Friday, 8:30 a.m. to 4:30 p.m. PST (Closed weekends and statutory holidays.)

**Note:** not all Service BC offices will accept this report. Please check their website before personally attending the office to ensure this service is available: <a href="mailto:servicebc.gov.bc.ca/locations">servicebc.gov.bc.ca/locations</a>.



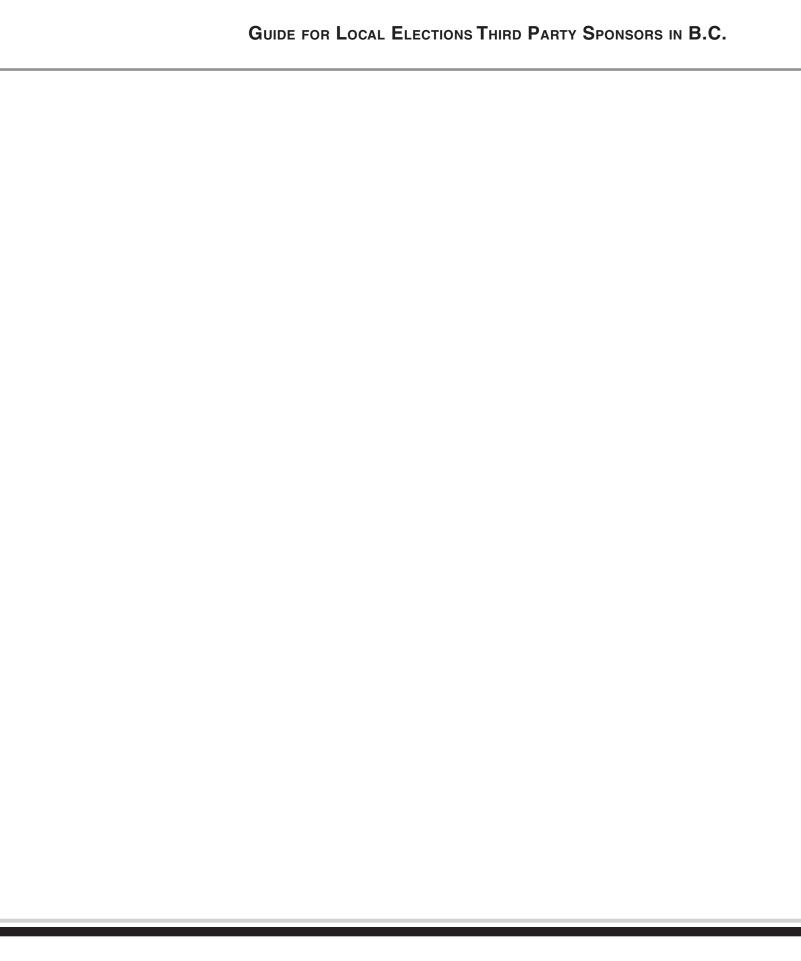
# 4500 - Disclosure Statement Cover Page

The 4500 - cover page must be completed for all disclosure statements filed, including amendments (supplementary reports). Please ensure that each relevant field is completed and correct.

- **1.** Only add the amendment number if you are modifying an existing report. If it is your first time submitting this report, leave this blank.
- **2.** Enter dates as YYYY/MM/DD e.g. for October 15, 2022, enter 2022/10/15.
- **3.** List all jurisdictions and election areas where the sponsor was either a candidate or elector organization.
- **4.** Enter the principal officials' mailing addresses, phone numbers and (if available) email addresses. This form is publicly available, so you may list a mailing address, such as an office or PO Box address, instead of a home address for the principal officials.
- **5.** If the total value of all advertising you sponsored during the pre-campaign and campaign periods was less than \$500, tick the box indicating limited advertising activity and you only need to file this cover page.
- **6.** The declaration must be signed and dated by the sponsor. If the sponsor is an organization, the declaration must be signed by the authorized principal official. If you are submitting the form by email, you have the option to sign and submit a scanned copy, or to use an electronic signature. Signing a false statement is a serious offence and is subject to significant penalties under section 65 of the *Local Elections Campaign Financing Act*.



# LOCAL ELECTIONS THIRD PARTY SPONSORS IN B.C.





# **DISCLOSURE STATEMENT** LOCAL ELECTIONS THIRD PARTY SPONSOR

(22/03)

Amendment # \_\_\_\_

ш	

FULL NAME OF SPONSOR				GENERAL VOTING DAY (YYYY/M	MM/DD) 2	
SPONSOR'S USUAL NAME, ACRONYM, ABBREVIATIONS	S USUAL NAME, ACRONYM, ABBREVIATIONS AND OTHER NAMES				FFERENT)	
MAILING ADDRESS				PHONE NUMBER		
CITY/TOWN	PROV.	POSTAL C	CODE	EMAIL (IF AVAILABLE)		
JURISDICTION WHERE SPONSOR WAS EITHER A CANDI	DATE OR I	ELECTOR	ORGANIZ	ATION (IF APPLICABLE)		
ELECTION AREA WHERE SPONSOR WAS EITHER A CAND	DIDATE OF	R ELECTOF	R ORGAN	IZATION (IF APPLICABLE)		
For organizations only: 4						
AUTHORIZED PRINCIPAL OFFICIAL'S FULL NAME						
AUTHORIZED PRINCIPAL OFFICIAL'S MAILING ADDRESS	3			PHONE NUMBER		
CITY/TOWN	PROV.	POSTAL	CODE	EMAIL (IF AVAILABLE)		
RESPONSIBLE PRINCIPAL OFFICIAL'S FULL NAME						
RESPONSIBLE PRINCIPAL OFFICIAL'S MAILING ADDRES	S					
CITY/TOWN	PROV.	POSTAL	CODE			
All responsible principal officials must be listed	l. Attach	addition	al form	s if necessary.		
LIMITED ADVERTISING ACTIVITY						
Advertising sponsored during the pre-campaign and campaign periods was less than \$500. No additional forms required.						
DEGLADATION						
<b>DECLARATION:</b> I, the undersigned, declare that to the best of my knowle required under the <i>Local Elections Campaign Financing</i>		elief, this	disclosur	e statement completely and accur	rately discloses the information	
SIGNATURE OF INDIVIDUAL SPONSOR OR AUTHORIZED F	FOR ORG	GANIZATION 6	DATE (YYYY/MM/DD)			
WARNING: Signing a false	declaratio	n is a seri	ous offen	ce and is subject to significant pe	enalties.	

Please submit your report to Elections BC: electoral.finance@elections.bc.ca

# 4501 - Summary of total value of advertising

The 4501 - Summary of total value of advertising form is used to report the total value of all election advertising sponsored during the pre-campaign and campaign periods. This includes the total value of all issue advertising and directed advertising disclosed on all forms 4502 – Value of Directed Advertising by Class and Election Area.

- **1.** Report each type of advertising in the appropriate category and period based on when the advertising was used.
- **2.** If there is no appropriate category listed, enter a description of the advertising in the box marked "Other" and the corresponding amount in the in the appropriate period.
- **3.** Enter the total amount of advertising expenses for the pre-campaign period in box A and for the campaign period in box B.



# SUMMARY OF TOTAL VALUE OF ADVERTISING

## LOCAL ELECTIONS THIRD PARTY SPONSOR

**4501** (22/03)

NIA	$\cap$ E	SDUN	ICUD

Report all advertising expenses below, including the total value of directed advertising disclosed on all form(s) 4502 and the total value of all issue advertising sponsored.

1 Total value of sponsored advertising by class:	Pre-campaign Period Expenses	Campaign Period Expenses
Commercial canvassing in person, by phone or over the internet		
Newspapers and periodicals		
Promotional materials, including newsletters, brochures, buttons and novelty items		
Radio		
Search engine marketing and optimization		
Signs		
Social media		
Television		
Website displays		
Other (describe) 2		
3 TOTAL	A	В

# 4502 – Value of directed advertising by class and election area

The 4502 - Value of directed advertising by class and election area form is used to report the total value of directed advertising sponsored in each election area. Directed advertising is advertising specifically related to a candidate or elector organization by naming the candidate or elector organization, or identifying the candidate by an image, likeness, voice or physical description or identifying an elector organization by their logo.

**NOTE:** A separate form is required for each election area in which directed advertising was sponsored.

- **1.** Report each type of advertising in the appropriate category and period based on when the advertising was used.
- **2.** If there is no appropriate category listed, enter a description of the advertising in the box marked "Other" and the corresponding amount in the in the appropriate period.
- **3.** Enter the total amount of advertising expenses for the pre-campaign period in box A and for the campaign period in box B.



# VALUE OF DIRECTED ADVERTISING BY CLASS AND ELECTION AREA

**4502** (22/03)

## LOCAL ELECTIONS THIRD PARTY SPONSOR

NAME OF SPONSOR		PAGE OF
JURISDICTION		
ELECTION AREA		
Report the value of directed advertising by class for the above jurisdictic Complete one form per election area in which directed advertising was		
	Pre-campaign Period Expenses	Campaign Period Expenses
Commercial canvassing in person, by phone or over the internet		
Newspapers and periodicals		
Promotional materials, including newsletters, brochures, buttons and novelty items		
Radio		
Search engine marketing and optimization		
Signs		
Social media		
Television		
Website displays		
Other (describe) 2		
3 TOTAL	A	В

# 4503 - Shared third party advertising

The 4503 - Shared third party advertising form is used to report election advertising that was shared with other third party sponsors.

- 1. In each row name the third party sponsor or sponsors that you shared an election advertising expense with. Use the name shown in their sponsorship information. If you have more than one shared expense, use a separate line to record each one.
- 2. Indicate as a dollar amount how much you paid towards the expense.
- 3. Indicate as a dollar amount how much the total expense cost.
- 4. Enter the totals in boxes A and B.



# SHARED THIRD PARTY ADVERTISING LOCAL ELECTIONS THIRD PARTY SPONSOR

**4503** (22/03)

NAME OF SPONSOR	PAGE				
	OF				
If advertising was shared with other third party sponsors, list the names of the other third party sponsors as shown in their sponsorship information, the amount the filer paid to the supplier and the value of the shared advertising.  Attach additional forms if necessary.					

Name(s) of other third party sponsor(s) as shown in their sponsorship information	2Amount paid by sponsor	3 Total value of shared advertising \$
4 TOTAL	S A	E

# 4504 - Summary of sponsorship contributions

The 4504 - Summary of sponsorship contributions form summarizes all sponsorship contributions the sponsor received to use for third party advertising. Sponsorship contributions may only be received from eligible individuals and have an annual limit that can be found here. Contributions of goods and services must be recorded at their current market value.

This form is also used to report the amount of the sponsor's own funds that were used to pay for election advertising. If a sponsor uses their own funds to sponsor advertising it is not a sponsorship contribution and the limit does not apply.

- **1.** Enter the total value of the sponsor's own funds that were used to pay for third party advertising. This will not include contributions from other sources.
- 2. Enter the number of contributors who gave less than \$100. Do not include the number of anonymous contributions received.
- **3.** Enter the total value of contributions received from eligible individuals who made total contributions of less than \$100. Do not include anonymous contributions.
- **4.** Enter the number of contributors who gave anonymous contributions.
- **5.** Enter the total value of anonymous contributions received.
- **6.** Enter the total value of contributions from eligible individuals who made total contributions of \$100 or more as reported on the 4505 Sponsorship Contributions with a Total Value of \$100 or more.
- **7.** Enter the total amount of contributions received in box A.



## SUMMARY OF SPONSORSHIP CONTRIBUTIONS

# **4504** (22/03)

#### LOCAL ELECTIONS THIRD PARTY SPONSOR

NAME OF SPONSOR Sponsorship contributions include monetary and in-kind contributions. Do not include anonymous contributions with contributions less than \$100. Total value of sponsor's own funds, other than funds disclosed \$ below, that were used to pay for third party advertising: Total value of sponsorship contributions, excluding sponsor's own funds, from eligible individuals: | \$3 2 Number of contributors who gave less than \$100 Total contributions of less than \$100 \$ 5 4 # Number of anonymous contributors Anonymous contributions \$ 6 Total value of contributions of \$100 or more (box A, Form 4505) **\$**7 **TOTAL CONTRIBUTIONS** Α

# 4505 – Sponsorship contributions with a total value of \$100 or more

The 4505 – Sponsorship contributions with a total value of \$100 or more form is used to disclose all contributors who made one or more sponsorship contributions to the sponsor that total \$100 or more. Use additional pages as necessary.

- 1. Enter the full name of the contributor (no initials). List only one individual per contribution. If a contribution was received from two individuals, the sponsor must determine which individual made the contribution or split the amount between the individuals and report them as two separate contributions.
- 2. Enter the residential address of the contributor (mailing addresses and PO boxes are not acceptable). All residential addresses will be obscured by Elections BC before the statement is published.
- **3.** Enter the date each contribution was made. If a single contributor made multiple contributions on different dates, list each of the dates separately.
- **4.** Enter the value of each contribution. If a single contributor made contributions on different dates, the value of each contribution must be listed separately.
- **5.** Enter the total amount of all contributions from the contributor.
- **6.** Enter the subtotal of the page.
- **7.** Enter the total value of all contributions from form(s) 4505 in box A.



# SPONSORSHIP CONTRIBUTIONS WITH A TOTAL VALUE OF \$100 OR MORE LOCAL ELECTIONS THIRD PARTY SPONSOR

L	Attach additional forms if necessary.		
	Attach additional forms if necessary.	OF	
		0.5	
	NAME OF SPONSOR	PAGE	

	A						
FULL NAME OF CONTRIBUTOR	2 CONTRIBUTOR'S RESIDENTIAL ADDRESS 3 DATE 4					CONTRIBUTION AMOUNT	5 TOTAL OF CONTRIBUTOR'S
	ADDRESS	CITY	PROV.	POSTAL CODE	(YYYY/MM/DD)	AMOUNT	CONTRIBUTIONS
	6 SUBTOTAL OF						
	6 SUBTOTAL OF THIS PAGE						
							]
			6	TOTAL COI	NTRIBUTIONS FORM(S) 4505	A	
				FROM ALL	FURIVI(3) 4505		

This form is available for public inspection.

Addresses will be obscured.

PLEASE KEEP A COPY FOR YOUR RECORDS

This information is collected under the authority of the Local Elections Campaign Financing Act and the Freedom of Information and Protection of Privacy Act. The information will be used to administer provisions under the Local Elections Campaign Financing Act. Questions can be directed to: Privacy Officer, Elections BC 1:400-61:4863, privacy@elections.bc.ca or PO Box 9275 Stn Prov Govt, Victoria BC V8W 9J6.

# 4506 - Permissible loans

The 4506 - Permissible loans form is used to report all permissible loans made to the sponsor. All loans received must be reported even if they were completely paid off or forgiven. Complete one entry for each loan received. Use additional pages as necessary.

- 1. Enter the full name of the lender.
- **2.** Enter the residential address of the lender if the loan is from an eligible individual. All residential addresses will be obscured by Elections BC before the statement is published.
- 3. Enter the date the loan was received (YYYY/MM/DD).
- **4.** Enter the date the loan is due to be fully paid back (YYYY/MM/DD).
- **5.** Enter the original amount of the loan received.
- **6.** Enter the amount of the loan that is outstanding as of the date the disclosure statement is submitted to Elections BC. If fully paid back, enter 0 in this field.
- **7.** Enter the rate of interest being charged by the lender. Note: Only eligible individuals are allowed to charge less than prime interest. If the loan is interest free enter 0 as the loan interest rate.
- **8.** If the loan is from a savings institution enter the prime interest rate of the principal banker of the Province of B.C. at the time the rate of interest for the loan was set. Interest rates are on the Elections BC website at elections.bc.ca.



# PERMISSIBLE LOANS LOCAL ELECTIONS THIRD PARTY SPONSOR

**4506** (22/03)

	PAGE
	OF OF
oan received. Attach additional forms if nec	essary.
2	
DATE DUE (YYYY/MM/DD) 4	\$ ORIGINAL AMOUNT OF LOAN 5
LOAN INTEREST RATE % 7	PRIME RATE* % 8
DATE DUE (YYYY/MM/DD)	\$ ORIGINAL AMOUNT OF LOAN
LOAN INTEREST RATE %	PRIME RATE* %
	DATE DUE (YYYY/MM/DD)

RESIDENTIAL ADDRESS:

REQUIRED FOR INDIVIDUAL LENDERS ONLY

\*PRIME RATE OF INTEREST:

REQUIRED FOR LOANS FROM SAVINGS INSTITUTIONS – AVAILABLE ON ELECTIONS BC WEBSITE

# 4507 – Prohibited sponsorship contributions and loans

The 4507 - Prohibited sponsorship contributions and loans form is used to report any sponsorship contributions or loans that are prohibited under the *Local Elections Campaign Financing Act* (LECFA). This includes anonymous contributions over \$50, any contributions missing required contributor information, indirect contributions and any contributions or loans that exceed the contribution limit.

LECFA requires the sponsor to return prohibited contributions and prohibited loans, or an amount equal to the value of the contribution or loan, to the contributor or lender within 30 days of becoming aware of the contravention. If this is not possible, the contribution or loan, or an amount equal to its value, must be remitted to Elections BC as soon as possible. Complete one entry for each prohibited contribution or prohibited loan received. Use additional pages as necessary.

#### **Prohibited contribution**

- **1.** Indicate whether the prohibited contribution was received from an individual, an organization or anonymously, by checking the appropriate box.
- 2. Enter the date the prohibited contribution was received (YYYY/MM/DD).
- **3.** Enter the value of the prohibited contribution. If the contribution was goods or services, enter the current market value.
- **4.** Enter the date the contribution was returned to the contributor or the date it was remitted to Elections BC (YYYY/MM/DD).
- **5.** Enter a brief description of how the prohibited contribution was received. This description should explain why the contribution was prohibited.
- 6. Enter the full name of the contributor.
- **7.** If the prohibited contribution was received from an organization, enter the address of the organization.

#### Prohibited loan

- **8.** Enter a brief description of how the prohibited loan was received. This description should explain why the loan was prohibited.
- **9.** Enter the date the loan was returned to the lender (YYYY/MM/DD).
- 10. Enter the full name of the lender.
- **11.** Enter the date the prohibited loan was received (YYYY/MM/DD).
- 12. Enter the date the prohibited loan is due to be fully paid back (YYYY/MM/DD).
- 13. Enter the original amount of the loan received.
- 14. Enter the rate of interest being charged by the lender. If the loan is interest free, enter 0 in this field.
- **15.** If the loan is from a savings institution enter the prime interest rate of the principal banker of the Province of B.C. at the time the rate of interest for the loan was set. Interest rates are on the Elections BC website at elections.bc.ca.



# PROHIBITED SPONSORSHIP CONTRIBUTIONS AND LOANS

**4507** (22/03)

# LOCAL ELECTIONS THIRD PARTY SPONSOR

NAME OF SPONSOR PAGE OF							
Complete one entry for each prohi	bited sponsorship contri	bution or loan re	eceived. Attach additio	nal forms if necessary.			
PROHIBITED CONTRIBUTION							
1 RECEIVED FROM	2 DATE RECEIVED	\$ VALUE	4 DATE RETURNED	OR DATE REMITTED TO ELECTIONS BC			
INDIVIDUAL ORGANIZATION ANONYMOUS	(YYYY/MM/DD)	ψ WNESE	(YYYY/MM/DD)	(YYYY/MM/DD)			
DESCRIPTION OF HOW THE PROHIBITED	CONTRIBUTION WAS RECEI	VED 5					
FULL NAME OF INDIVIDUAL OR ORGANIZ	ZATION 6						
ADDRESS OF ORGANIZATION, IF APPLIC	ABLE 7						
PROHIBITED LOAN							
DESCRIPTION OF HOW THE PROHIBITED LOAN WAS RECEIVED AND DEALT WITH 8  DATE RETURNED TO LENDER (YYYY/MM/DD)							
NAME OF LENDER 10							
DATE RECEIVED (YYYY/MM/DD)	DATE RECEIVED (YYYY/MM/DD) 11 DATE DUE (YYYY/MM/DD) 12 \$ ORIGINAL AMOUNT OF LOAN 13						
LOAN INTEREST RATE % (1)  PRIME RATE* % (1)							

\*PRIME RATE OF INTEREST:

REQUIRED FOR LOANS FROM SAVINGS INSTITUTIONS – AVAILABLE ON ELECTIONS BC WEBSITE

# Resources

# **Election legislation**

Printed versions of local election legislation — including the *Local Government Act*, the *Local Elections Campaign Financing Act*, the *Vancouver Charter*, the *Community Charter*, the *School Act* and the *Offence Act* — are available at public libraries in communities throughout B.C. Printed versions are also available from Crown Publications, Queen's Printer for British Columbia, at:

#### Mailing address:

563 Superior Street, Victoria, B.C. V8V 1T7

**Phone:** 250-387-6409

**Toll Free:** 1-800-663-6105

**Fax:** 250-387-1120

Email: crownpub@gov.bc.ca

Website: crownpub.bc.ca

#### **BC Laws**

BC Laws provides free public online access to the current laws of British Columbia. This unofficial current consolidation of B.C. statutes and regulations is updated continually as new and amended laws come into force. Electronic versions of the *Local Government Act*, the *Local Elections Campaign Financing Act*, the *Vancouver Charter*, the *Community Charter*, the *School Act* and the *Offence Act* are available online at bclaws.ca.



